

Message Text

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ORIGIN EUR-12

INFO OCT-01 VO-03 SCA-01 ISO-00 CIAE-00 FBIE-00 INSE-00

NSAE-00 /017 R

DRAFTED BY EUR/SOV:LWILLEMS/MDIXON:GMP

APPROVED BY SCA/VO:JJARIAS

EUR/SOV:RBARRY

SCA/VO:WTHALL

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R 021902Z SEP 76

FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW

INFO AMCONSUL LENINGRAD

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VISAS

E.O. 11652: N/A

TAGS: CVIS, CGEN, CSCE, PFOR, UR, US

SUBJECT: CONSULAR REVIEW - SECOND SESSION

REF: MOSCOW 13232

1. POINTS OF ENTRY-AND-EXIT: AT THIS TIME DEPT CAN ONLY OFFER ITS TEN-FOR-TEN PROPOSAL, AND IS NOT IN A POSITION TO ENTER INTO AGREEMENT TO PERMIT USE OF ALL POINTS IN OPEN AREAS AS SUGGESTED BY REZNICHENKO.

2. TO SET RECORD STRAIGHT YOU MAY WISH TO CORRECT REZNICHENKO'S ASSERTION THAT US LIMITS EXIT/ENTRY TO SEVERAL CATEGORIES OTHER THAN OFFICIAL PERSONNEL, INCLUDING SOVIET BUSINESSMEN AND TOURIST GROUPS. RESTRICTION TO APPROVED LIST OF PORTS OF ENTRY APPLY ONLY TO RECIPIENTS OF A, C-3, AND G VISAS (SEE APPENDIX A 22
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CFR 41.122 NOTE 1.1 AND EXHIBIT I LEGEND). PORTS OF ENTRY

FOR OTHER CATEGORIES ARE SPECIFIED ON THE VISAS ISSUED BY EMBASSY MOSCOW, BUT ONLY ACCORDING TO PORT INDICATED ON VISA APPLICATION, AND NOT NECESSARILY ONE OF THE PORTS ON RESTRICTED LIST. IN PRACTICE ALMOST ALL SOVIET VISITORS ARRIVE AT JFK AND DULLES BECAUSE OF AEROFLOT ROUTING, BUT RECIPIENTS OF VISAS OTHER THAN A, C-3 AND G MAY APPLY IN THEIR VISA APPLICATIONS TO USE

ANY PORT. (AS EMBASSY IS OF COURSE AWARE, PORT-OF-ENTRY INFORMATION IS USUALLY USED IN OBTAINING WAIVER OF SECTION 212(A)(28) INELIGIBILITY.)

3. ALSO, YOU SHOULD MAKE A SPECIAL POINT OF NOTING THAT US VISA PRACTICE DOES NOT LIMIT EXIT POINTS AT ALL; ANY OFFICIAL SOVIET SUBJECT TO THE RESTRICTED APPENDIX A PORT-OF-ENTRY LIST MAY EXIT FROM ANY AIRPORT AT WHICH HE HAS PERMISSION TO BE IN ACCORDANCE WITH TRAVEL CONTROL PROCEDURES (APPENDIX A 41.122 NOTE 1.3). IN OTHER WORDS, IF A SOVIET EMBASSY OFFICER HAS FILED A TRAVEL NOTE AND HAS PERMISSION TO GO TO O'HARE AIRPORT IN CHICAGO, HE MAY FLY OUT OF THE US AT THAT AIRPORT EVEN THOUGH HE WOULD NOT NORMALLY BE GIVEN VISA AUTHORIZATION TO LAND AT THAT AIRPORT. US HAS NOT IMPOSED EXIT PERMISSION REQUIREMENTS ON SOVIETS IN RECIPROCITY FOR SOVIET EXIT CONTROL.

4. AIRCRAFT CREWMEN: US LAW WOULD PRECLUDE OUR WAIVING THE VISA REQUIREMENT, BUT WE WOULD BE PLEASED TO ISSUE MULTIPLE VISAS TO STANDBY CREW MEMBERS AS US SIDE CORRECTLY SUGGESTED PARA 5 REFTEL. YOU MIGHT ALSO POINT OUT TO MFA THAT SOME PANAM CREWMEN ARE NOT US CITIZENS. KISSINGER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: CONSULAR MEETINGS, CONSULAR AGREEMENTS, MEETING REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 02 SEP 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ShawDG
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE218090
Document Source: CORE
Document Unique ID: 00
Drafter: LWILLEMS/MDIXON:GMP
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D760334-0817
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760996/aaaadegf.tel
Line Count: 93
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN EUR
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 76 MOSCOW 13232
Review Action: RELEASED, APPROVED
Review Authority: ShawDG
Review Comment: n/a
Review Content Flags:
Review Date: 12 MAY 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <12 MAY 2004 by ElyME>; APPROVED <07 SEP 2004 by ShawDG>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CONSULAR REVIEW - SECOND SESSION
TAGS: CVIS, CGEN, PFOR, UR, US, CSCE
To: MOSCOW
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006